

Education and Care Services References

National Quality Standard

Quality Area 2: Children's health and safety		
2.2	Safety	Each child is protected.
2.2.1	Supervision	At all times, reasonable precautions and adequate supervision ensure children are protected from harm and hazard
2.2.2	Incident and emergency management	Plans to effectively manage incidents and emergencies are developed in consultation with relevant authorities, practised and implemented.

Quality Area 7: Governance and leadership		
7.1.2	Management Systems	Systems are in place to manage risk and enable the effective management and operation of a quality service
7.1.3	Roles and responsibilities	Roles and responsibilities are clearly defined, and understood, and support effective decision-making and operation of the service that is child safe.

Education and Care Services National Law and National Regulations

S. 2A	Paramount consideration—safety, rights and best interests of children
S. 3A	Paramount consideration
S. 165	Offence to inadequately supervise children
S. 167	Offence relating to protection of children from harm and hazards
S. 174	Offence to fail to notify certain information to Regulatory Authority
S. 219A	Power of Regulatory Authority to close services because of emergency event
4	Definitions “multi-storey building” and “storey”
12(d)	Meaning of a serious incident- any emergency for which emergency services attended
97	Emergency and evacuation procedures
98	Telephone or other communication equipment
99	Children leaving the education and care service premises
136	First aid qualifications
168	Education and Care Services must have policies and procedures
170	Policies and procedures are to be followed
171	Policies and procedures to be kept available
175	Prescribed information to be notified to regulatory authority
176	Time to notify certain information to Regulatory Authority

Policy Statement

Floods are a natural phenomenon that occur when water covers land that is usually dry. Flooding most commonly occurs from heavy rainfall when natural watercourses cannot carry the excess water. Flooding can also be caused by storm surges as a result of a tropical cyclone, or severe storm, a tsunami or even due to a dam release or fail.

Extensive flooding in 2011, led the Australian Government to introduce a standard definition of flood for certain insurance policies. For this purpose, a flood is defined as:

The covering of normally dry land by water that has escaped or been released from the normal confines of any lake, or any river, creek or other natural watercourse, whether or not altered or modified, or any reservoir, canal, or dam.

According to Geoscience Australia, floods can have both positive and negative impacts. They can bring welcome relief for people and ecosystems suffering from prolonged drought but also are estimated to be the costliest natural disaster in Australia.

Appropriate emergency preparedness and mitigation strategies need to be developed to ensure flooding can be a manageable hazard, especially in flood prone communities. Changes in rainfall intensity and the occurrence of severe storms and rising sea levels, however, have made many parts of Australia, especially coastal areas, a flood risk. The Australian Warning System is a new national approach to information and warnings during emergencies including flooding and tsunamis.

Purpose

We aim to maintain children's safety and wellbeing by developing an Emergency Management Plan that includes flood emergency plans and proactive responses to minimise the potential risks faced by children and staff of the Service during a flood. We believe that children's safety, rights, and best interests are the paramount consideration for all Service operations, decisions and functions

Scope

This policy applies to children, families, educators, staff, management, approved provider, nominated supervisor, students, volunteers and visitors of the Service.

Implementation

Management will take effective action to ensure that the Service is as flood safe as possible. We will identify possible flood risks, engage members of the community for advice and help and ensure all staff are aware of their responsibilities and roles if required to respond to a flood emergency. Our Emergency Management Plan (EMP) is developed and updated in consultation with children, families, educators, management and emergency services.

Floods in Australia

Floods are categorised according to the speed at which floodwaters rise:

- **Slow-onset flood:** Occur by slow rise and fall of water level and usually lasts for a relatively prolonged period. Slow-onset floods may last one or more weeks or even months. Due to the flood lasting for a longer period, it can lead to loss of livestock, agricultural products, roads, railroads etc.
- **Rapid onset floods:** Occur by a rapid rise in water level which lasts for a shorter period. The damage rapid-onset floods can cause are often more destructive and pose a greater risk to life and property as people usually have less time to take preventive action before the flood.
- **Flash floods:** Occur by a rapid rise in water level, within minutes or a few hours after heavy rainfall, tropical storm, failure of dams or levees. Flash-Flooding poses the greatest threat to life and may result in severe damage to property.

Tsunamis in Australia

Tsunamis are essentially a series of ocean waves that send surges of water onto land. Where regular waves are caused by wind, tsunamis are caused by the large-scale vertical displacement of the water. Tsunami warnings may be issued by the Joint Australian Tsunami Warning Centre who monitor real-time tsunamigenic potential such as volcanic eruptions, earthquakes submarine landslides and other events that could generate tsunamis.

The Australian Warning System (AWS)

The Australian Warning System (AWS) is a nationally consistent, three-tiered approach designed to make warnings clearer and lead people to take action ahead of severe weather events including flood and tsunami warnings. The warning system comprises of levels, action statements, hazard icons, colours and shapes.

The three warning levels are:

- **Advice (Yellow):** An incident has started. There is no immediate danger. Stay up to date in case the situation changes. Monitor conditions.
- **Watch and Act (Orange):** There is a heightened level of threat. Conditions are changing and you need to start taking action now. Prepare to leave/evacuate. Do not enter flood water.
- **Emergency Warning (Red):** An Emergency Warning is the highest level of warning. You need to take action immediately. Leave/evacuate (immediately by am/pm/hazard timing).

The AWS are issued by Emergency Services. The predicted extent of the flood and the amount of time available before it arrives will determine the course of action to be taken.

When there is an Emergency Warning, educators need to prepare for possible emergency evacuation and implement the procedures effectively to ensure the safety of all children, staff, families and visitors in the Service. Services must refer to their state/territory website for information on any current warnings and incidents in their community. [NSW SES Warnings](#)

The approved provider, nominated supervisor, management and educators will ensure:

- obligations under the Education and Care National Law and Education and Care Services National Regulations are met and understood by all educators and staff
- all educators, including casual/relief educators and staff members, are familiar with our Flood Management Policy, procedures and regulatory requirements and comply accordingly
- all staff have a thorough understanding of [the Australian Warning System \(AWS\)](#)
- a comprehensive risk assessment to identify local risks associated with the impact of flooding is completed annually in collaboration the SES (State Emergency Services) 132 500 (for anywhere in Australia) and an Emergency Management Plan (EMP) is developed
- hazards within the Service that may be harmful to children or staff during a flood are identified in the risk assessment
- families are made aware of the Flood Management Policy and emergency evacuation procedures
- emergency evacuation plans are displayed in prominent positions near each exit and in the indoor and outdoor learning environments
- all exits have exit signs clearly visible

- all emergency exit doors must be unlocked and ready to ensure safe evacuation of children and staff. Exit doors must be accessible from the inside with an emergency push bar or device.
- clear procedures are in place for when a flood warning occurs to ensure the safety of educators, children and families
- emergency evacuation rehearsals (drills)
 - are practiced every three months, including identifying a designated assembly point and place of refuge in case of flooding
 - are conducted on different days over the week, ensuring that all children participate in the drill
 - include a range of possible flood scenarios
 - are recorded using the Emergency Evacuation Record and discussed at team meetings to ensure continuous improvement
- families are informed when an emergency evacuation rehearsal or drill has occurred
- emergency telephone numbers will be clearly displayed in prominent positions within the Service
- emergency contact details of all children are updated regularly
- to refer to the Emergency and Evacuation Policy for steps to be followed when the Service needs to close in response to an emergency, including when to notify the regulatory authority and Department of Education of Service closure
- to comply immediately with any direction or order issued by the regulatory authority to close the service due to an emergency event
- the regulatory authority is notified within 24 hours via the QA IT if the Service is required to close for a period of time as a result of a local emergency (evacuation due to flood, or to repair damage caused by a flood)
- the Department of Education is notified within 24 hours if the Service is temporarily closed via CCS Software or Provider Entry Point (PEP)
- a serious incident notification is submitted to the regulatory authority within 24 hours when there has been an emergency that has posed a risk to the safety and wellbeing of the children
- strategies to implement emergency plans are discussed and documented at each staff meeting
- consideration is made to how to save critical records- (current records, historical artefacts and archives)
- counselling services are provided to employees and their family members affected by flooding
- the Service insurance policy is current and covers the Service for flood damage.

Before a flood

Management and educators will

- continue to visit Bureau of Meteorology to check current flood and weather warnings <http://www.bom.gov.au/>
- visit the Bureau of Meteorology flood watch - [Flood warning system](#)
- refer to the SES State Flood Plans which outline arrangements for responding to floods
- be familiar with the warning levels and what action needs to be taken during a flood

- ensure the removal of leaves, debris and other items that can enhance flooding (e.g.: check gutters and drains)
- become familiar with the emergency evacuation plan identifying routes and safe locations if evacuation is required (note: this may be different for a flood situation)
- prepare the Emergency Evacuation Kit
- ensure an up-to-date emergency contact list for all children is included in the Emergency Evacuation Kit
- organise sandbags and sand
- follow the advice by emergency services
- place chemicals on a high shelving to reduce contamination of flood water
- talk to the children about the flood, using simple words that children can understand
- ensure there is a procedure for out of hours decision making
- ensure plans are made to include removal of animals (if safe to do so).

During a flood

Management and educators will

- act quickly
- monitor current flood warnings in the local area
- liaise with Emergency Services instructions and react to changing conditions
- contact families to come and collect their child/ren once emergency services have issued a Watch and Act warning for your area
- turn off electricity, water and gas
- place sandbags in the toilet bowls and over shower and bath outlets to prevent backflow of sewerage into the Service
- lock all doors and take recommended evacuation routes for the local area
- contact emergency services to ensure the relocation area is safe before proceeding and follow all advice
- evacuate the Service immediately and relocate to clearly defined area as discussed with emergency services and clearly identified in the Service's Emergency Evacuation Plan and Procedure
- keep families updated regularly of the relocation site.

If it's too late to leave during a flood

Important: calm and logical thinking will be required. The following points are options depending on the circumstances within your context. Seeking safe options to move children and staff above rising waters levels will be the primary objective.

Management and educators will

- Continue to seek advice from emergency services
- Remain calm
- Move to higher ground and avoid standing in flowing or rising water
- If time permits, stack possessions, equipment and resources onto benches and tables
- Ensure that if flowing water is above the ankles, STOP! Turn around and go another way
- Avoid entering floodwaters.

After the flood

Management and educators will

- Stay tuned to local radio stations for official warnings and advice
- Wait until emergency services have declared the area safe before entering the flood zone
- Do not enter the Service until the water has dropped below floor level
- Do not let children play in or near floodwater
- Stay away from drains
- Wear rubber boots or rubber-soled footwear and rubber/leather gloves when entering the Service
- Check with electricity, gas, and water establishments to determine if the supplies to the Service and local area has been affected and if it safe for them to be turned on
- Be aware of damaged power lines, bridges, buildings, trees surrounding the Service
- Contact families or emergency contacts to confirm the location and safety of the children
- If possible, take photographs for insurance claims
- When safe and convenient, clean or discard contaminated toys & equipment
- complete a serious incident notification to the regulatory authority within 24 hours when there has been an emergency that has posed a risk to the safety and wellbeing of the children via the NQA ITS
- notify the regulatory authority if the Service is required to close for a period of time as a result of a local emergency (evacuation due to flooding or to repair damage caused by flooding)
- notify the Department of Education if the Service is temporarily closed via CCS Software or the Provider Entry Point (PEP)
- notify families about absences and Child Care Subsidy (CCS) due to a local emergency.

Preparing for an emergency

- Australian Government Department of Education. [Help in an Emergency](#)
- [Australian Government Bureau of Meteorology](#)
- Australian Government- Emergency Management Australia-[What to do before and after a flood](#)
- Australian Government National Emergency Management Agency [Australian Disaster Resilience Knowledge Hub- Flood](#)
- [NSW Department of Education: Flood planning for Early Childhood Education and Care \(ECEC\)](#)

Related Policies

- Acceptance and Refusal Authorisation Policy
- Cyclone Management Policy
- Delivery of Children to and from Early Childhood Education and Care Service Policy
- Emergency and Evacuation Policy
- Family Communication Policy
- Health and Safety Policy
- Incident, Injury, Trauma and Illness Policy
- Lockdown Policy



- Record Keeping and Retention Policy
- Supervision Policy

Policy Review

- The Service will review the Flood Management Policy and related documents regularly or as current information arises.
- Families are encouraged to collaborate with the Service to review the Policies and Procedures.
- Educators and staff are essential stakeholders in the policy review process and will be encouraged to be actively involved.

Policy Version

Version	Version changes
1.0	• New Policy created to support Services in managing a flood event
2.0	• introduction to policy additions • related policies added • sources checked for currency • additional sources added • additions and edits to implementation of policy
3.0	• Minor grammatical changes
4.0	• links to National Law and National Regulations updated • sources checked and updated as required

Source Acknowledgments

- Consultation with management, educators, staff, and families
- Australian Children's Education & Care Quality Authority. (2026). [*Guide to the National Quality Framework*](#)
- Australian Government. Bureau of Meteorology. Joint Australian Tsunami Warning Centre. <http://www.bom.gov.au/tsunami/>
- Australian Government Department of Education (2020). Help in an emergency
- Australian Government –Department of Home Affairs. [Emergency management](#)
- Australian Government: Geoscience Australia. (2022). [Flood](#)
- Australian Government Bureau of Meteorology <http://www.bom.gov.au/tsunami/>
- Australian Government National Emergency Management Agency *Australian Warning System* <https://www.australianwarningsystem.com.au>
- Australian Government tsunami Awareness https://www.ga.gov.au/_data/assets/pdf_file/0003/86493/Tsunami-Awareness-brochure.pdf
- [Children \(Education and Care Services\) National Law \(NSW\)](#)
- [Education and Care Services National Law Act 2010.](#)
- [Education and Care Services National Regulations 2011](#)
- [Education and Care Services National Regulations \(NSW\) \(2025\)](#)



- Floods: Warning, Preparedness and Safety
http://www.bom.gov.au/australia/flood/EMA_Floods_warning_preparedness_safety.pdf
- Queensland Government Get Ready Queensland
<https://www.getready.qld.gov.au/understand-your-risk/types-disasters/tsunami>
- SES – NSW State Emergency Services <https://www.ses.nsw.gov.au>